Accountants' Reports and Basic Financial Statements

December 31, 2011

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Lori Hasty Haley, CPA

## INDEPENDENT AUDITORS' REPORT

To the Board of County Commissioners Montezuma County, Colorado Cortez, Colorado 81321

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of Montezuma County, Colorado as of and for the year ended December 31, 2011, which collectively comprise the County's basic financial statements as listed in the table of contents. These financial statements are the responsibility of Montezuma County, Colorado's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund and the aggregated remaining fund information of Montezuma County, Colorado, as of December 31, 2011, and the respective changes in financial position and , where applicable, cash flows, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated July 13, 2012, on our consideration of Montezuma County, Colorado's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on

compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary information on pages 3 through 13 and 41 through 48, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Montezuma County, Colorado's basic financial statements. The combining non-major fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by the U.S. Office of Management and Budget Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations, and is not a required part of the financial statements. The combining non-major fund financial statements and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation the financial statements as a whole.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Montezuma County, Colorado's basic financial statements. The budgetary comparison schedules and Local Highway Finance Report are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information has not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

Majors and Haley, P.C.

gold of Hold P.C

July 13, 2012

# MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) For the Year Ended December 31, 2011

#### **FINANCIAL HIGHLIGHTS**

Key financial highlights for the County in 2011 are as follows:

- ➤ In total, net assets increased \$846,841. Net assets of governmental activities increased \$797,816, which represents a 2.5 percent increase from 2010. Net assets of business type activities increased \$49,025 or 4 percent from 2010.
- General revenues accounted for \$12.89 million in revenue or 41 percent of all revenues. Program specific revenues in the form of charges for services, grants and contributions accounted for \$18.2 million or 59 percent of total revenues of \$31.09 million.
- ➤ Governmental activities total assets increased by \$1.95 million. Current assets increased by \$970,196. Non-current assets decreased by \$17,784. Current liabilities increased by \$753,400 and long-term liabilities decreased by \$598,804.
- ➤ The County incurred \$29.34 million in expenses related to government activities. \$17.25 million of these expenses were offset by program specific charges for services, grants and contributions. General revenues (primarily mineral leasing and property taxes) of \$12.89 million were adequate to cover the balance of the costs of these programs.
- Among the major funds, the General Fund had \$17.38 million in revenues, including transfers and \$13.19 million in expenditures. It's fund balance increased by \$4.19 million from \$5.33 million to \$9.52 million. \$3 million of this increase is due to the residual equity transfer from the Unallocated Reserve Fund as a result of the implementation of GASB 54.
- Net assets of the Enterprise Fund increased from \$1,202,440 to \$1,251,465.

# MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) For the Year Ended December 31, 2011

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This annual report consists of four parts: management's discussion and analysis, the basic financial statements, required supplementary information, and supplementary information. The basic financial statements include two kinds of statements that present different views of the County.

- The first two statements are County-wide financial statements that provide both short-term and long-term information about the County's overall financial status.
- The remaining statements are fund financial statements that focus on individual parts of the County, reporting the County's operations in more detail than the County-wide statements.
- > The governmental funds statements tell how basic services such as instruction were financed in the short-term as well as what remains for future spending.
- Proprietary funds statements offer short-term and long-term financial information about the activities the County operates like businesses, such as landfill services.
- Fiduciary funds statements provide information about the financial relationships in which the County acts solely as a trustee or agent for the benefit of others.

The financial statements also include notes that explain some of the information in the statements and provide more detailed data. The statements are followed by a section of required supplemental information that further explains and supports the financial statements with a comparison of the County's budget for the year.

#### County-wide Statements

The County-wide statements report information about the County as a whole using accounting methods similar to those used by private companies. The statement of net assets includes all of the County's assets and liabilities. All of

# MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) For the Year Ended December 31, 2011

the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

The two County-wide statements report the County's net assets and how they have changed. Net assets (the difference between the County's assets and liabilities) are one way to measure the County's financial position.

- Over time, increases or decreases in the County's net assets are an indicator of whether its financial position is improving or deteriorating.
- To assess the County's overall health, you need to consider additional non-financial factors such as changes in the County's property tax base and the condition of county facilities.

In the County-wide financial statements, the County's activities are divided into two categories:

- Governmental activities- Most of the County's basic services are included here, such as general government, public safety, public health, public works, and culture and recreation. These activities are financed mainly through property taxes and grants.
- Business-type activities- The County charges fees to help cover the costs of certain services it provides. The County's landfill facility is included here.

#### Fund Financial Statements

The fund financial statements provide more detailed information about the County's funds, focusing on its most significant or "major" funds, not the County as a whole. Funds are accounting devices the County uses to keep track of specific sources of funding and spending on particular programs. Some funds are required to be established by state law. However, the County establishes many other funds to help it manage and control its finances to achieve certain results.

The County uses three types of funds:

Governmental funds- Most of the County's basic services are included in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end that are available for

# MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) For the Year Ended December 31, 2011

spending. These funds are reported using the modified accrual basis of accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the County's general operations and the services it provides. Governmental fund information helps one determine whether there are more or fewer financial resources that can be spent in the near future to finance the County's programs. Because this information does not encompass the additional long-term focus of the County-wide statements, additional information at the bottom of the governmental funds statements explains the relationship (or difference) between them.

- Proprietary funds- Services for which the County charges a fee are generally reported in proprietary funds. Proprietary funds are reported in the same way as the County-wide financial statements. The County's enterprise funds (one type of proprietary fund) are the same as its business-type activities but provide more detail and additional information such as cash flow analysis.
- Fiduciary funds- The County is the agent, or fiduciary, for assets that belong to others, such as the Agency Fund. The County is responsible for ensuring that the assets reported in this fund are used only for their intended purposes and by those to whom the assets belong. The County excludes these activities from the County-wide financial statements because it cannot use these assets to finance its operations.

#### FINANCIAL ANALYSIS OF THE COUNTY AS A WHOLE

Total assets increased by \$910,024. Current assets increased by \$998,699. Net capital assets decreased by \$88,675. Current liabilities increased by \$661,987. Non-current liabilities decreased by \$598,804.

The County's combined net assets were larger on December 31, 2011 than they were at December 31, 2010, increasing by 2.5 percent to \$34,665,002. Most of the increase came from its governmental activities, the net assets of which increased \$797,816 to \$33,413,537. The net assets of the County's business type activities increased \$49,025 to \$1,251,465.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) For the Year Ended December 31, 2011

Table 1 provides a summary of the County's net assets for 2011 compared to 2010:

Table 1 Condensed Statement of Net Assets (In millions)

		nmental vities		Business-type Activities			otal unty
	2011	2010		2011	2010	2011	2010
Assets			_				
Current assets	\$ 31.280	\$ 30.309	}	\$ 0.214	\$ 0.185	\$ 31.494	\$ 30.494
Capital assets	13.208	13.226	i	1.828	1.899	15.036	15.125
tal assets	44.488	43.535	<u></u>	2.042	2.084	46.530	45.619
Liabilities							
Current liabilities	9.873	9.119	)	0.791	0.882	10.664	10.001
Noncurrent liabilities	1.202	1.800	<u> </u>			1.202	1.800
Net Assets							
Invested in capital	12.006	11.425	,	1.251	1.202	13.257	12.627
Reserve for inventory	0.050	0.050	)			0.050	0.050
Reserve for emergencies	0.722	0.772				0.722	0.772
Reserve for cancer treatments	0.025	0.021				0.025	0.021
Unrestricted	20.610	20.348	}			20.610	20.348
Total net assets	\$ 33.413	\$ 32.616		\$ 1.251	\$ 1.202	\$ 34.664	\$ 33.818

#### MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) For the Year Ended December 31, 2011

Table 2 shows the changes in net assets for fiscal year 2011 compared to 2010.

Table 2 Changes in Net Assets (In millions)

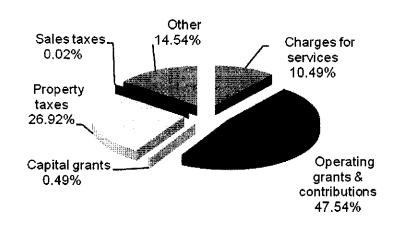
	Governmental Activities			ess-type vities		otal unty
	2011	2010	2011	2010	2011	2010
Revenues			·			
Program revenues						
Charges for services	\$ 2.310	\$ 2.706	\$ 0.952	\$ 0.899	\$ 3.262	\$ 3.605
Operating grants	14.783	14.515		0.008	14.783	14.523
Capital grants	0.152	0.643			0.152	0.643
General revenues					52	0,0,10
Property taxes	8.371	9.361			8.371	9.361
Sales taxes	0.005	0.588			0.005	0.588
Other	4.520	3.622			4.520	3.622
Total revenues	30.141	31.435	0.952	0.907	31.093	32.342
Expenses						
General government	4.309	3.792			4.309	3.792
Public safety	6.509	6.371			6.509	6.371
Public works	4.808	4.417	0.903	0.931	5.711	5.348
Public health and welfare	12.861	12.479	0.000	0.001	12.861	12.479
Culture and recreation	0.740	0.282			0.740	0.282
Depreciation-unallocated	0.116	0.116			0.116	0.116
Total expenses	29.343	27.457	0.903	0.931	30.246	28.388
Increase (decrease) in net assets	\$ 0.798	\$ 3.978	\$ 0.049	\$ (0.024)	\$ 0.847	\$ 3.954

# MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) For the Year Ended December 31, 2011

Operating grants and property taxes accounted for most of the County's total revenue, with each contributing 47.54 percent and 26.92 percent respectively (See Table 3). Another 10.49 percent came from charges for services and the remainder from sales taxes, and other sources.

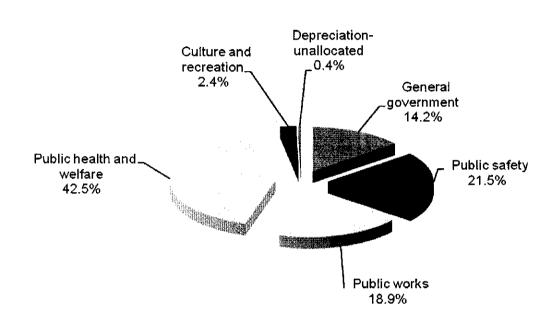
The County's expenses are predominately related to public health and welfare, (42.5 percent), public works (18.9 percent) and public safety (21.5 percent) (See Table 4). The County's general government activities accounted for 14.2 percent of total costs.

Table 3
Sources of Revenue for Fiscal Year 2011



## MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) For the Year Ended December 31, 2011

Table 4
Expenses for Fiscal Year 2011



#### Governmental Activities

The primary sources of operating revenue for the County come from operating grants and general property taxes. The County receives approximately 74 percent of this funding from these sources while the remaining amounts come from charges for services and other general revenues.

The statement of activities shows the cost of program services and the charges for services and grants offsetting those service costs. Table 5 shows, for governmental activities, the total cost of services and net cost of services. That is, it identifies the cost of these services supported by general revenues including general property taxes and sales taxes.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) For the Year Ended December 31, 2011

Table 5 Government Activities (In millions)

		l Cost ervices	Net Cost of Services
	2011	2010	2011 2010
General government	\$ 4.309	\$ 3.792	\$ 3.283 \$ 2.280
Public safety	6.509	6.371	5.140 5.065
Public works	4.808	4.417	2.112 1.288
Public health and welfare	12.861	12.479	0.915 0.773
Culture and recreation	0.740	0.282	0.531 0.072
Depreciation-unallocated	0.116	0.116	0.116 0.116
Total	\$ 29.343	\$ 27.457	\$ 12.097 \$ 9.594

- > The cost of all governmental activities during the year was \$29.343 million.
- Some of the cost was financed by the users of the County's programs (\$2.310 million)
- Federal and state government subsidized certain programs with grants and contributions (\$14.936 million).
- However, \$12.895 million was financed by state and county taxpayers. This portion of governmental activities was financed with \$8.371 million in property taxes, \$2.286 million in mineral leasing and \$2.238 million in other general revenues.

#### **Business-type Activities**

Business-type activities are made up of the Landfill Fund. This program had revenues of \$.952 million and expenses of \$.903 million. Business-type activities receive no support from tax revenue.

# MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) For the Year Ended December 31, 2011

#### FINANCIAL ANALYSIS OF THE COUNTY'S FUNDS

Information about the County's major funds starts on page 16. These funds are accounted for using the modified accrual basis of accounting. All governmental funds have total revenues of \$30.183 million and expenditures of \$29.966 million.

#### General Fund Budgetary Highlights

The County's budget is prepared according to Colorado law and is based on accounting for certain transactions on a basis of cash receipts and disbursements. The most significant budgeted fund is the General Fund.

Over the course of the year, the County revised the annual operating budget by making an increase in appropriations.

- Increases in appropriations were due primarily to increases in expenditures that were not foreseen at the time of the original budget.
- Actual expenditures were \$1.274 million under budget, primarily because the County closely monitored expenditures in an effort to remain below budget levels.

#### CAPITAL ASSET ADMINISTRATION

By the end of 2011, the County has invested \$28.086 million in land, buildings, and equipment (including vehicles), of this total \$24.274 million was from governmental activities.

Table 6 shows capital assets for 2011 compared to 2010:

## MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) For the Year Ended December 31, 2011

Table 6
Capital Assets at December 31
(In millions)

	Govern Activ	mental vities	Busines Activ			otal unty
	2011	2010	2011	2010	2011	2010
Land Infrastructure Buildings Equipment	\$ 1.258 1.859 11.490 9.667	\$ 1.258 1.859 11.096 9.273	\$ 3.813	\$ 3.731	\$ 1.258 1.859 11.490 13.480	\$ 1.258 1.859 11.096 13.004
Total	\$ 24.274	\$ 23.486	\$ 3.813	\$ 3.731	\$ 28.087	\$ 27.217

Additional information on the County's capital assets can be found in the Notes to the Financial Statements on page 33 of this report.

#### FACTORS BEARING ON THE COUNTY'S FUTURE

At the time these financial statements were prepared and audited, the County is not aware of any existing circumstances that could significantly affect its financial health in the future.

#### CONTACTING THE COUNTY'S FINANCIAL MANAGEMENT

This financial report is designed to provide the County's citizens, taxpayers, and creditors with a general overview of the County's finances and to demonstrate the County's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Montezuma County Administration Office, 109 W Main, Room 302 Cortez, Colorado 81321.

Statement of Net Assets

#### December 31, 2011

	G	overnmental Activities	В	usiness-type Activities	Total
Assets					
Current Assets					
Cash-unrestricted	\$	21,540,157	\$	213,972	\$ 21,754,129
Property taxes receivable		8,406,210			8,406,210
Other receivables		652,230			652,230
Due from other funds		263,442			263,442
Due from state		141,773			141,773
Due from other governments		226,096			226,096
Inventory		50,000			50,000
Total Current Assets		31,279,908		213,972	31,493,880
Noncurrent Assets					
Capital assets		24,273,501		3,813,31 <del>9</del>	28,086,820
Accumulated depreciation		(11,065,654)		(1,985,007)	(13,050,661)
Total Noncurrent Assets		13,207,847		1,828,312	15,036,159
Total Assets	\$	44,487,755	\$	2,042,284	\$ 46,530,039
Liabilities					
Current Liabilities	_		_		
Accounts payable	\$	518,113	\$	40,939	\$ 559,052
Due to other funds				263,442	263,442
Accrued closure costs		07.440		486,438	486,438
Due to other governments		87,112			87,112
Trusts payable		328			328
Payments in arrears Deferred revenue		635,953			635,953
Deletted revenue		8,631,091			8,631,091
Total Current Liabilities		9,872,597		790,819	10,663,416
Noncurrent Liabilities					
Due within one year		390,000			390,000
Due in more than one year		811,621			811,621
Total Noncurrent Liabilities		1,201,621		_	 1,201,621
Total Liabilities		11,074,218		790,819	 11,865,037
Net Assets					
Invested in capital assets, net of related debt Restricted		12,006,226		1,251,465	13,257,691
Restricted Reserved for inventories		50,000			50,000
Reserved for cancer treatments		25,022			25,022
Reserved for emergencies		722,119			722,119
Unrestricted		20,610,170	÷		20,610,170
Total Net Assets		33,413,537		1,251,465	 34,665,002
Total Liabilities and Net Assets	\$	44,487,755	\$	2,042,284	\$ 46,530,039
	=	, ,		,,	 

Statement of Activities

#### For the Year Ended December 31, 2011

		P	rogram Revenu	ıes		•	expenses) Reve nanges in Net A	
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants a Contribution	nd	Governmental Activities	Business- type Activities	Total
Governmental Activities								
General government	\$ 4,309,459	\$ 833,556	\$ 85,986	\$ 106,9	19	\$ (3,282,998)		\$ (3,282,998)
Public safety	6,509,504	915,079	454,476			(5,139,949)		(5,139,949)
Public works	4,807,528	134,320	2,560,771			(2,112,437)		(2,112,437)
Public health and welfare	12,860,720	347,311	11,552,600	45,5	58	(915,251)		(915,251)
Culture and recreation	739,789	79,623	129,612			(530,554)		(530,554)
Depreciation-unallocated	115,914					(115,914)		(115,914)
Total Governmental Activities	29,342,914	2,309,889	14,783,445	152,4	77	(12,097,103)		(12,097,103)
Business-Type Activities								
County landfill	903,033	952,058					\$ 49,025	49,025
Total Business-Type Activities	903,033	952,058		- -			49,025	49,025
Total County	\$ 30,245,947	\$ 3,261,947	\$14,783,445	\$ 152,4	77 .	(12,097,103)	49,025	(12,048,078)
		for general pui		es		8,371,266 790,160		8,371,266 790.160
	Specific Owr	ership tax for	general purpose	es		790,160		790,160
	•	ax and Interes	t			(13,426)		(13,426)
	Sales Tax					4,763		4,763
	Lodgers Tax					103,142		103,142
	Severance T					278,419		278,419
	Intergovernn							
		icle License Fe	es			90,642		90,642
	Mineral Le	•				2,286,221		2,286,221
	•	Lieu of Taxes	•			162,291		162,291
	_ Tobacco T					7,446		7,446
	Earnings on					145,690		145,690
	Reimbursem	ients				202,516		202,516
	Royalties					354,930		354,930
	Asset sales					(2,387)		(2,387)
	Miscellaneou	ış				113,246		113,246
	Total Genera	l Revenues				12,894,919		12,894,919
	Changes in N	let Assets				797,816	49,025	846,841
	Net Assets Be	ginning of the	Year			32,615,721	1,202,440	33,818,161
	Net Assets E	nd of the Yea	•			\$ 33,413,537	\$ 1,251,465	\$ 34,665,002

## MONTEZUMA COUNTY, COLORADO Balance Sheet

Governmental Funds

#### December 31, 2011

	General Fund	Roa	d and Bridge Fund	Social Services Fund	Unallocated Reserve Fund	Jail Fund	Capital Fund	G	Other overnmental Funds	G	Total Sovernmental Funds
Assets Cash-unrestricted Property taxes receivable Other receivables	\$ 9,766,738 6,096,771 16,230	\$	4,044,112 1,542,770	\$1,549,185 766,669 635,953		\$1,117,766 47	\$ 2,029,870	\$	3,032,486	\$	21,540,157 8,406,210
Oue from other funds  Due from state  Due from other governments  Inventory	97,707		119,953	141,773 8,184		252	263,442			•	652,230 263,442 141,773 226,096
Total Assets	\$15,977,446	\$	50,000	\$3,101,764	\$ -	\$1,118,065	\$ 2,293,312	•	3,032,486	\$	50,000
Liabilities			-,,	40,101,104		<b>\$1,110,003</b>	Ψ 2,250,51 <u>2</u>	Ψ	3,032,466	Ф	31,279,908
Accounts payable Trusts payable Payments in arrears	\$ 360,112	\$	158,001	\$ 328						\$	518,113 328
Due to other governments Deferred revenue	6,096,771		1,542,770	635,953 87,112 991,550							635,953 87,112 8,631,091
Total Liabilities	6,456,883	-	1,700,771	1,714,943	-	-					9,872,597
Fund Balances Restricted					•						
Reserved for emergencies (TABOR) Reserved for inventories Reserved for cancer treatments			50,000					\$	722,119		722,119 50,000
Unrestricted Assigned for future year's expenditures	9,520,563		4,006,064	1,386,821		\$1,118,065	\$ 2,293,312		25,022 2,285,345		25,022 20,610,170
Total Fund Balances	9,520,563		4,056,064	1,386,821	-	1,118,065	2,293,312		3,032,486		21,407,311
Total Liabilities and County Equity	\$15,977,446	S	5,756,835	\$3,101,764	\$ -	\$1,118,065	\$ 2,293,312	\$	3,032,486	\$	31,279,908
Reconciliation of the Governmental Funds Balance Total Fund Balance Governmental Funds										\$	21,407,311
Amounts reported for governmental activities in the Sta				ause							
Capital assets used in governmental activities are rare not reported as assets in governmental funds.	not financial resourc	es and	f therefore								
Capital assets Accumulated depreciation							\$24,273,501 (11,065,654)				
Long term liabilities are not due and payable in the they are not reported in the governmental funds bala	сипепt period and t псе sheet,	herefo	ere, they			-	_ <del></del>				13,207,847
Due within one year Due in more than one year							(390,000) (811,621)				
						-					(1,201,621)
Total Net Assets Governmental Activities									-	\$	33,413,537

MONTEZUMA COUNTY, COLORADO
Statement of Revenues, Expenditures, and Changes in Fund Balances
Governmental Funds

# For the Year Ended December 31, 2011

		General Fund	Road ar Fı	Road and Bridge Fund	Social Services Fund	Unallocated Reserve Fund	- ш	Jail Fund	Capital Fund	<u>~</u>	Other Governmental Funds	Total Governmental Funds
Revenues Taxes Intergovernmental revenues Charges for services	↔	6,440,591 3,271,654 518,740 31,872	& T E	1,554,514 \$ 3,251,414 134,320	771,975 9,683,306		€	4,763	<b>\$</b> 1 <sub>08</sub>	\$	778,153 129,612 178,966	\$ 9,549,996 17,422,207 832,026
Fines and forfeitures Earnings on investments Fee accounts Other		18,493 137,894 1,480,370 613,875		72,979				1,342	-	15,000	6,455	31,672 18,493 145,691 1,480,370 701,854
Total Revenues		12,513,489	5	,013,227	10,455,281			6,105	1,10	1,101,221	1,093,186	30,182,509
Expenditures General government Public safety Public works Public health and welfare Culture and recreation		4,039,180 6,088,785 2,375,757 685,419	4	4,842,056	10,511,754			752,550	4	419,737	141,475	4,567,917 6,982,810 4,842,056 12,887,511 685,419
Total Expenditures		13,189,141	4	,842,056	10,511,754			752,550	41	419,737	250,475	29,965,713
Excess revenues over (under) expenditures		(675,652)		171,171	(56,473)			(746,445)	89	681,484	842,711	216,796
Other Financing Sources (Uses) Transfers in Transfers out		4,867,660		22,441 (35,910)	G)	(3,000,000)		(357,710)	(49	(492,700)	(1,003,781)	<b>4,</b> 890,101 ( <b>4</b> ,890,101)
Total Other Financing Sources (Uses)		4,867,660		(13,469)		(3,000,000)		(357,710)	(49	(492,700)	(1,003,781)	
Net Change in Fund Balances		4,192,008		157,702	(56,473)	(3,000,000)	٥	(1,104,155)	18	188,784	(161,070)	216,796
Fund Balances beginning of the year		5,328,555	es.	3,898,362	1,443,294	3,000,000		2,222,220	2,10	2,104,528	3,193,556	21,190,515
Fund Balances end of the year	69	9,520,563	8 4	,056,064 \$	1,386,821 \$	1	69	1,118,065	\$ 2,29	2,293,312 \$	3,032,486 \$	21,407,311

Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities

#### For the Year Ended December 31, 2011

Net Change in Fund Balances Governmental Funds		\$	5	216,796
Amounts reported for governmental activities in the Statement of Activities are different be	ecause			
Governmental funds report capital outlay as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation exceeded capital outlay in the current period.				
Capital asset purchases capitalized  Depreciation expense	\$	894,368 (870,373)		
				23,995
Repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Assets:				
Bond payments				720,000
Some increases in debt are not reported in the governmental funds but are reflected in the Statement of Activities				
Increase in accrued compensated absences				(121,196)
Governmental funds report assets sales proceeds as revenue. However, in the Statement of Activities gain or loss on disposal is computed.				
Loss on asset disposal Proceeds from asset disposal		(2,387) (39,392)		
		· · · · · ·		(41,779)
Change in Net Assets of Governmental Activities			\$	797,816

#### Statement of Net Assets Proprietary Fund Enterprise Fund

#### December 31, 2011

	 Business-ty Landfi		
Assets			
Current Assets			
Cash		\$	213,972
Total Current Assets		<del></del>	213,972
Noncurrent Assets			
Capital Assets	\$ 3,813,319		
Accumulated Depreciation	(1,985,007)		
Total Noncurrent Assets		•	1,828,312
Total Assets		\$	2,042,284
Liabilities			
Current Liabilities			
Accounts payable		\$	40,939
Due to other funds			263,442
Accrued closure costs			486,438
Total Current Liabilities			790,819
Total Liabilities			790,819
Net Assets			
Invested in capital assets, net of related debt	\$ 1,251,465		
Total Net Assets	 	•	1,251,465
Total Liabilities and Net Assets		\$	2,042,284

# Statement of Revenues, Expenses, and Changes in Fund Net Assets Proprietary Fund Enterprise Fund For the Year Ended December 31, 2011

	Business-type ActivitiesLandfill Fund					
Operating Revenues  Landfill fees			\$	952,058		
Total Operating Revenues				952,058		
Operating Expenses Landfill operations Salaries	\$	274,814				
Employee benefits Other operating expenses		74,699 149,831				
Professional fees Utilities Insurance and bonds		71,481 44,119 35,994				
Repairs and maintenance Depreciation		56,062 152,577				
Total Operating Expenses			-	(859,577)		
Operating income (loss)				92,481		
Non-Operating Revenue (Expense) Increase in accrued closure costs		(43,456)				
Total Non-Operating Revenue		·- <u>-</u>	-	(43,456)		
Change in net assets				49,025		
Net assets beginning of the year				1,202,440		
Net assets end of the year			\$	1,251,465		

#### Statement of Cash Flows Proprietary Fund Enterprise Fund

#### For the Year Ended December 31, 2011

	Business-type Activities Landfill Fund				
Cash Flows from Operating Activities Cash received from customers Cash payments to employees for services Cash payments to suppliers for goods and services			\$	952,058 (349,513) (335,078)	
Net Cash Flows provided (used) by Operating Activities	,			267,467	
Cash Flows from Capital and Related Financing Activities Purchase of equipment Repayment of interfund borrowing	\$	(81,685) (157,279)			
Net Cash Flows provided (used) by Capital and Related Financing Activities				(238,964)	
Net increase (decrease) in cash and cash equivalents				28,503	
Cash and cash equivalents beginning of the year				185,469	
Cash and cash equivalents end of the year			\$	213,972	
Reconciliation of operating income (loss) to Net Cash provided (used) by Operating Activities Operating income (loss) Adjustments to reconcile operating income (loss) to net cash provided by operating activities			\$	92,481	
Depreciation	\$	152,577			
Increase or (decrease) in Accounts payable		22,409			
Total adjustments		<del>-</del>	-	174,986	
Net Cash Flows provided (used) by Operating Activities			\$	267,467	

#### Statement of Fiduciary Net Assets

#### As of December 31, 2011

	 Agency Fund
Assets	
Cash	\$ 451,281
Total Assets	\$ 451,281
Liabilities	
Due to agency recipient	\$ 451,281
Total Liabilities	\$ 451,281

#### NOTES TO THE FINANCIAL STATEMENTS

#### December 31, 2011

<u>Summary of Significant Accounting Policies</u> — Montezuma County, Colorado's (the County) financial statements are prepared in accordance with U.S. generally accepted accounting principals (GAAP). The Governmental Accounting Standards Board (GASB) is responsible for establishing GAAP for state and local governments through its pronouncements (Statements of Interpretations). Governments are also required to follow the pronouncements of the Financial Accounting Standards Board (FASB) issued through November 30, 1989 (when applicable) that do not conflict with or contradict GASB pronouncements. Although the County has to option to apply FASB pronouncements issued after that date to its business-type activities and enterprise funds, the County has chosen not to do so.

The following significant accounting policies were applied to the preparation of the accompanying financial statements.

**Reporting Entity** – Montezuma County, Colorado is a statutory (non-home-rule) county and serves as an administrative unit of the State of Colorado.

The County follows the Governmental Accounting Standards Board (GASB) accounting pronouncements that provide guidance for determining which governmental activities, organizations, and functions should be included within the financial reporting entity. GASB pronouncements set forth the financial accountability of a governmental organization's elected governing body as the criterion for including a possible component governmental organization in a primary government's legal entity. Financial accountability includes, but is not limited to, appointment of a voting majority of the organization's governing body, ability to impose its will on the organization, a potential for the organization to provide specific financial benefits or burdens and fiscal dependency.

In applying these criteria, the Montezuma County Hospital District and the Montezuma County Housing Authority have been excluded from the financial statements of the reporting entity. These organizations are financially independent units that select a governing board, designate management staff, set user charges, establish budgets and control all aspects of daily activities.

The Montezuma County Sheriff's Department Forfeiture Account is a blended component unit of the County (primary government). A three-member board is appointed by the County which oversees the activities of the account. This blended component unit is accounted for as a Special Revenue Fund. Pursuant to C.R.S. Section 16-13-506, proceeds from the property ordered forfeited by the courts are placed in an account by the seizing agency and used for non-operating purposes. Expenditures of monies forfeited after July 1,1992 must be approved by the board created pursuant to C.R.S. Section 16-13-702 (2).

#### NOTES TO THE FINANCIAL STATEMENTS

#### December 31, 2011

**Fund Accounting** – The accounts of the County are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues and expenditures or expenses, as appropriate. Governmental resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and in the means by which spending activities are controlled. The various funds are grouped into three categories: governmental, proprietary and fiduciary. Each category, in turn, is divided into separate "fund types".

**Governmental Funds** – are used to account for all or most of a government's general activities, including the collection and disbursement of earmarked funds (special revenue funds). The following are the County's major governmental funds.

**General Fund** – is the general operating fund of the County. It is used to account for all financial resources except those required to be accounted for in another fund. Major revenue sources include local property taxes, specific ownership taxes and state and federal grants.

#### Special Revenue Funds-

**Road and Bridge Fund** – accounts for the costs related to county road and bridge construction and maintenance. By state law, a portion of this fund's property tax revenues are allocated to cities and towns for use in their road and street activities. This fund is required by state law.

**Social Services Fund-** accounts for federal and state public welfare programs administered by the County. This fund is also required by state law.

**Unallocated Reserve Fund-** accounts for non-Tabor reserves of the County for future year's expenditures. This fund was closed and combined with the General Fund in the current year due to the implementation of GASB 54.

#### Capital Projects Funds-

**Jail Fund** – is used to account for activities related to the financing and construction of the County's new jail facility. As required by the bond issuance agreement, this fund also accounts for the collection of the County sales tax and the repayment of the bonds used to finance the facility.

Capital Fund- accounts for revenue and expenditures related to general capital projects of the County.

**Non-major Funds-** The other governmental funds of the County are Special Revenue Funds. These funds account for revenues derived from earmarked revenue sources. Special revenue

#### NOTES TO THE FINANCIAL STATEMENTS

#### December 31, 2011

funds consist of the Conservation Trust Fund, Law Enforcement Authority Fund, Clara Ormiston Fund, Emergency Telephone Service Fund, Sheriff's Forfeiture Fund, Revolving Loan Fund, Lodgers' Tax Fund, Emergency Reserve Fund, and the Contingent Fund.

#### Proprietary Funds-

**Enterprise Fund** – focus on the determination of the changes in net assets, financial position and cash flows and are classified as either enterprise or internal service. The County's major enterprise fund is:

**Landfill Fund-** is used to account for the financial transactions related to the landfill operations of the County.

**Fiduciary Funds** – reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into trust funds and agency funds. Trust funds are used to account for assets held by the County under a trust agreement for individuals, private organizations, or other governments and are therefore, not available to support the County's own programs. The County does not have any trust funds. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results or operations. The County has one agency fund.

#### Basis of Presentation-

County-wide Financial Statements- The statement of net assets and the statement of activities display information about the County as a whole. These statements include the financial activities of the primary government except for fiduciary funds. The statements distinguish between those activities of the County that are governmental and those that are considered business-type activities.

The county-wide statements are prepared using the economic resources measurement focus and the accrual basis of accounting. This is the same approach used in the preparation of the proprietary fund financial statements but differs from the manner in which governmental fund financial statements are prepared. Governmental fund financial statements therefore include reconciliation with a brief explanation to better identify the relationship between the county-wide financial statements and the statements for governmental funds.

The county-wide statement of activities presents a comparison between direct expenses and program revenues for each segment of the business-type activities of the County and for each function or program of the County's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues, which are

#### NOTES TO THE FINANCIAL STATEMENTS

#### December 31, 2011

not classified as program revenues, are presented as general revenues of the County, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the County.

**Fund Financial Statements-** Fund financial statements report detailed information about the County. The focus of governmental and enterprise fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Non-major funds are aggregated and presented in a single column. Fiduciary funds are reported by fund type.

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental fund types are accounted for using a flow of current financial resources measurement focus. The financial statements for governmental funds are a balance sheet, which generally includes only current assets and current liabilities, and a statement of revenues, expenditures and changes in fund balances, which reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources.

All proprietary fund types are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and all liabilities associated with the operations of these funds are included on the statement of net assets. The statement of revenues, expenses and changes in fund net assets presents increases (i.e., revenues) and decreases (i.e., expenses) in net total assets. The statement of cash flows provides information about how the County finances and meets the cash flow needs of its proprietary activities.

Fiduciary funds are reported using the economic resources measurement focus.

**Basis of Accounting** – determines when transactions are recorded in the financial records and reported on the financial statements. County-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Proprietary and fiduciary funds also use the accrual basis of accounting.

Revenues- Exchange and Non-exchange Transactions- Revenues resulting from exchange transactions, in which each party gives and receives essentially equal value are recorded on the accrual basis when the exchange takes place. On a modified accrual basis revenues are recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the County, available means expected to be received within sixty days of fiscal year-end.

#### NOTES TO THE FINANCIAL STATEMENTS

#### December 31, 2011

Non-exchange transactions, in which the County receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On an accrual basis, revenues from property taxes are recognized in the fiscal year for which the taxes are levied. Revenues from grants, entitlements and donations are recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when used is first permitted, matching requirements, in which the County must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the County on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year-end: property taxes collected within 60 days after year-end, interest, and certain grants.

**Deferred Revenue-** arises when potential revenue does not meet both the "measurable" and "available" criteria for recognition in the current period. In subsequent periods, when both revenue recognition criteria are met, or when the County has a legal claim to the resources, the liability for deferred revenue is removed and revenue is recognized.

**Expenses/Expenditures-** On the accrual basis of accounting, expenses are recognized at the time they are incurred. The fair value of donated commodities used during the year is reported in the statement of revenues, expenses and changes in fund net assets as an expense with a like amount reported as donated commodities revenue.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

**Budgets and Budgetary Accounting** – The County is required by Colorado Statutes to adopt annual budgets for all funds. Each budget is prepared on the same basis (U.S. GAAP basis) as that used for accounting purposes, except for the Landfill Fund, which is prepared essentially on the modified accrual basis of accounting. This basis of accounting is at variance with U.S. GAAP.

The following procedures are followed in establishing the budgetary data reflected in the financial statements:

Prior to October 20, the Budget Officer submits to the County Commissioners a proposed operating budget for the fiscal year commencing the following January 1.

The operating budget includes proposed expenditures and the means of financing them.

#### NOTES TO THE FINANCIAL STATEMENTS

#### <u>December 31, 2011</u>

Public hearings are conducted to obtain comments.

Prior to December 31, the budget is legally adopted through passage of adoption and appropriations resolutions.

Formal budgetary integration is employed as a management control device during the year.

Department directors are authorized to transfer budget amounts within the department. However, the County Commissioners must approve any revisions that after the total expenditures of any department.

Appropriations are adopted by resolution for each fund in total and lapse at the end of each year. Over-expenditures are not deemed to exist unless the fund as a total has expenditures in excess of appropriations.

Cash and Cash Equivalents – for the purpose of the Statement of Cash Flows of the Enterprise Fund is considered to be all of the highly liquid investments with a maturity of six months or less.

Short-term Inter-fund Receivables/Payables- During the course of operations, certain transactions occur between individual funds for goods provided or services rendered. These receivables and payables are classified as internal balances on the County-wide statement of net assets and, classified as due from other funds or due to other funds on the balance sheet.

*Inventories* – in the governmental funds consist of expendable supplies held for consumption, the cost of which is recorded as an expenditure at the time of purchase. Reserves of fund balance have been established for the inventory balances.

Capital Assets – General capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the county-wide statement of net assets but are not reported in the fund financial statements. Capital assets utilized by the proprietary funds are reported both in the business-type activities column of the county-wide statements of net assets and in the respective fund financial statements,

All capital assets are valued at historical cost or estimated historical cost if actual historical cost is not available. Donated general fixed assets are valued at their estimated fair value on the date donated. The County maintains a capitalization threshold of five thousand dollars.

#### NOTES TO THE FINANCIAL STATEMENTS

#### December 31, 2011

All reported capital assets are depreciated. Depreciation is computed using the straight-line method over the following useful lives:

	Governmental	Business-Type
	Activities	Activities
Description	Estimated Lives	Estimated Lives
Buildings and Improvements	20-50 Years	15-50 Years
Furniture and Equipment	5-15 Years	5-20 Years
Vehicles	8 Years	5 Years

Property Tax Revenue Recognition — The County bills and collects its own property taxes as well as property taxes of all other taxing authorities within the County. The property taxes are levied and certified in December of the year prior to the year the taxes are collected. Property taxes become an enforceable lien on January 1 of each year. Secured property taxes are due in two equal installments on February 28 and June 15, and are delinquent after February 28 and June 15 respectively. The entire balance can be paid by April 30 without penalty. Property taxes levied are recorded as deferred revenues in the year levied, as they are not due until the following year. An allowance for un-collectible taxes is not provided as the uncollectible amounts were determined to be negligible based upon an analysis of historical trends.

Compensated absences- Compensated absences arise from policies concerning vacation and sick leave. County employees accrue unlimited sick leave on the basis of one working day per month. Unused accrued sick leave shall not be paid at the time of termination of the employee's service, except in the event the employee terminated voluntarily in good standing after 5 years of service with the County. Such employees will be paid for actual accumulated sick days up to a maximum of 15 days for 5 to 10 years of service, 25 days for the following 5 years, 45 days for 21 to 30 years and 60 days for over 31 years of service. County employees are entitled to paid vacation after completion of six months of service. All full-time employees begin to accumulate vacation at the time of entry into service. The rate of accumulation is 1 day per month for the first five years of employment, 1.25 days per month for the following five years and 1.5 days per month for eleven years of service and over. Vacation is accumulated throughout each calendar year, but the maximum accumulation is 17 days for the first five years of service, 20 days for the following five years and 23 days for eleven years and over. For the Sheriff's department only, vacation time accrued during a given calendar year must be used in the immediately following year, or be forfeited.

#### NOTES TO THE FINANCIAL STATEMENTS

#### December 31, 2011

Accrued Liabilities and General Long-Term Obligations- All payables, accrued liabilities and long-term obligations are reported in the county-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

In general, payables and accrued liabilities that will be paid from governmental funds are reported on the governmental fund financial statements regardless of whether they will be liquidated with current resources. However, claims and judgments, the non-current portion of capital leases, compensated absences, and special termination benefits that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they will be paid with current, expendable, available financial resources. In general, payment made within sixty days after year-end are considered to have been made with current available financial resources. Bonds and other long-term obligations that will be paid from governmental funds are not recognized as a liability in the fund financial

**Fund Balance Reserves-** The County reserves those portions of fund equity which are legally segregated for a specific future use or which do not represent available expendable resources and therefore are not available for appropriation or expenditure. Unreserved fund balance indicates that portion of fund equity, which is available for appropriation in future periods. Designated unreserved fund balances have been established for future year's expenditures.

**Net Assets-** Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consist of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net assets are reported as restricted when there are liabilities imposed on their use either through the enabling legislation adopted by the County or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

Operating Revenues and Expenses- Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the County, these revenues are sales related to food service. Operating expenses are necessary costs incurred to provide the goods or services that are the primary activities of the fund. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

Inter-fund Transactions- Quasi-external transactions are accounted for as revenues, expenditures or expenses. Transactions that constitute reimbursements to a fund for expenditures/expenses initially made from it that are properly applicable to another fund, are recorded as expenditures/expenses in the reimbursing fund and as reductions of expenditures/expenses in the fund that is reimbursed. All other interfund transactions, except quasi-external transactions and reimbursements, are reported as transfers.

#### NOTES TO THE FINANCIAL STATEMENTS

#### December 31, 2011

**Extraordinary and Special Items-** Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the County Commissioners, and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred in this fiscal year.

**Estimates** – The preparation of financial statements in conformity with generally accepted accounting principles requires the use of management's estimates.

<u>Cash and Investments</u> – The County Treasurer maintains a cash and investment pool that is available for use by all funds. Each fund type's portion of this pool is displayed on the combined balance sheet as "Cash".

Cash on the Combined Balance Sheet consisted of:

Cash on hand	\$ 78,7 <b>4</b> 4
Deposits and certificates of deposit	10,673,609
Investments at cost	11,453,057
Total cash and investments	\$ 22,205,410

**Deposits-** The Colorado Public Deposit Protection Act (PDPA) governs the County's cash deposits. The statutes specify eligible depositories for public cash deposits, which must be Colorado institutions and must maintain federal insurance on deposits held. Each eligible depository with deposits in excess of the insured levels must pledge a collateral pool of defined eligible assets, to be maintained by another institution or held in trust for all of its local government depositors as a group, with a market value at least equal to 102% of the uninsured deposits. The State Regulatory Commissions for banks and savings and loan associations are required by statute to monitor the naming of eligible depositories and the reporting of uninsured deposits and assets maintained in the collateral pools.

At December 31, the carrying amount of the County's deposits was \$10,673,609 and the bank balance was \$10,851,302. Of the bank balance, \$1,645,523 was covered by federal depository insurance and \$9,205,779 was collateralized with securities held in single financial institution collateral pools as provided by statute. Collateral for uninsured deposits is held by banks in the name of a number of government accounts of which the County is a part.

*Investments*- Colorado statutes define eligible investments for local governments. These include bonds and other interest-bearing obligations of or guaranteed by the United States government or its agencies, bonds which are direct obligations of the State of Colorado or any of its political subdivisions, repurchase agreements, commercial paper, guaranteed investment contracts and local government investment pools.

#### NOTES TO THE FINANCIAL STATEMENTS

#### December 31, 2011

At December 31, the County had investments in two local government investment pools: the Colorado Government Liquid Asset Trust (COLOTRUST), and the Colorado Surplus Asset Fund Trust (CSAFE). These investment pools are investment vehicles established for local government entities in Colorado to pool surplus funds for investment purposes. The pools are routinely monitored by the Colorado Division of Securities with regard to their operations and investments, which are subject to provisions of C.R.S. Title 24, Article 75, Section 6. The fair value of the investments in the pools is the same as the value of the pool shares. None of these types of investments are categorized because they are not evidenced by securities that exist in physical or book form. COLOTRUST is rated AAA from Standard and Poor's, and CSAFE is rated AAAm from Standard and Poor's

At December 31, the County had invested in a money market fund with Wells Fargo. This account is used to hold money from the sale of government securities until they are reinvested. All funds in this account were reinvested in Federal Government securities and mortgages shortly after year end. The money market account is rated AAA from Standard and Poor's. This investment is not categorized because it is not evidenced by securities that exist in physical or book form.

At December 31, the County had the following investments subject to interest rate risk:

			Investment Maturities (in years)				
		Fair Value	Less than	1-5	6-10	More than 10	
Investment Pools COLOTRUST CSAFE	\$ 	8,090,469 111,077 8,201,546					
Wells Fargo Money Market		1,236,998					
Federal Government backed securities and mortgages		2,014,513	\$ 2,014,513				
Total	_\$	11,453,057					

The County does not have a formal policy limiting investment maturities that would help manage its exposure to fair value losses from increasing interest rates.

<u>Retirement Plan</u> – The County is a member of the Colorado County Officials and Employees Retirement Association. All members of the Association are participants in a defined contribution retirement plan which was adopted and is administered to provide income

#### NOTES TO THE FINANCIAL STATEMENTS

#### December 31, 2011

after retirement in addition to benefits provided by Federal Social Security. All County employees are required to participate after one year of continuous service. Contributions made by the employee are a minimum of five percent and a maximum of ten percent of gross salary, at the employees' discretion. Employees may make additional voluntary contributions not to exceed twenty five percent of compensation.

The County maintains no control over the plan, other than being a member of the Association. Employees vest at ten percent per year and are fully vested after ten years of participation. The County has no unfunded liability under the plan. The total 2011 County payroll was \$9,308,944. The covered payroll for retirement plan purposes was \$8,322,710. The 2011 employer and employee contributions to the plan were \$416,136 and \$480,768 respectively. There were no County securities or other transactions included in the plan's assets.

#### Capital Assets - Capital asset activity for the fiscal year ended December 31, 2011:

	Capital Assets Jan 1, 2011		Additions		Deletions/ Transfers		Capital Assets Dec 31, 2011	
Governmental Activities Capital assets, not being depreciated: Land Total capital assets not being	\$	1,257,990					\$	1,257,990
depreciated		1,257,990		_		-		1,257,990
Capital assets, being depreciated: Buildings Equipment Infrastructure		11,096,016 9,272,468 1,859,205	\$	394,087 500,281	\$	(106,546)		11,490,103 9,666,203 1,859,205
Total capital assets being depreciated		22,227,689		894,368		(106,546)		23,015,511
Less accumulated depreciation for: Buildings Equipment Infrastructure		(2,960,702) (6,275,460) (1,023,886)		(279,954) (537,299) (53,120)		64,767		(3,240,656) (6,747,992) (1,077,006)
Total accumulated depreciation		(10,260,048)		(870,373)	_	64,767	_	(11,065,654)
Total capital assets, being depreciated, net		11,967,641		23,995		(41,779)		11,949,857
Governmental Activities Capital Assets, net	\$	13,225,631	\$	23,995	\$	(41,779)	\$_	13,207,847
Business Type Activities Equipment and facilities Less accumulated depreciation Business Type Activities Capital Assets	\$	3,731,633 (1,832,430)	\$	81,686 (152,577)			\$	3,813,319 (1,985,007)
net	\$	1,899,203	\$	(70,891)	_		\$	1,828,312

#### NOTES TO THE FINANCIAL STATEMENTS

#### December 31, 2011

Depreciation expense was charged as a direct expense to the following governmental programs:

General government	\$ 36,136
Public safety	246,694
Public works	398,492
Public health and welfare	18,767
Culture and recreation	54,370
Unallocated	115,914
Total depreciation government activities	\$ 870,373

#### Schedule of Social Services Costs Due To/From State of Colorado -

	Due	To (From)
Colorado works	\$	35,155
Child care		1,454
Child welfare		39,247
County administration		37,225
Core services		19,530
Child support		5,636
L.E.A.P.		4,523
Aid to needy disabled		(5,352)
Home care allowance		(167)
Old age pension		1,499
Food assistance fraud		2,351
Food assistance benefits		(639)
Food assistance job search		284
State incentives		31
Federal incentives		490
Tanf collections retained		541
Medicaid collections		(35)
Net Amount Due From State	\$	141,773

All Electronic Benefit transfers paid by the State of Colorado for Montezuma County are included in the financial statements.

#### NOTES TO THE FINANCIAL STATEMENTS

#### December 31, 2011

#### General Long-Term Debt-

**Bonds Payable-** In 2000 the County issued \$6,260,000 in revenue bonds. The proceeds of the bonds are to be used for the construction of a new jail facility. The bonds were due in semi-annual installments and bore interest at 5.9%. In 2004 the County refinanced the bonds through an advance refunding. The refinancing called for the issuance of \$5,680,000 in revenue refunding bonds. The proceeds were used to advance refund the original bond issue. The refunding bonds are payable in semi-annual installments and bear interest ranging from 2.25% to 3.00%. The advance refunding provided a present value economic gain to the County of \$466,134. The repayment of the bonds is funded by a County sales tax of .45%. The repayment of the bonds is recorded in the Jail Fund.

**Changes in General Long-Term Debt-** A summary of changes in general long-term debt follows:

	Balance January 1, 2011	Α	dditions	[	Deletions	Balance cember 31, 2011
Accrued compensation Revenue refunding bonds	\$ 690,425 1,110,000	\$	121,196	\$	720,000	\$ 811,621 390,000
Total	\$ 1,800,425	\$	•	\$	720,000	\$ 1,201,621

Annual requirements to amortize the revenue bonds is as follows:

Year Ending December 31,	-	Revenue efunding Bonds
2012	\$	401,700
Total Less Interest		401,700 (11,700)
Outstanding principal	\$	390,000

#### NOTES TO THE FINANCIAL STATEMENTS

#### <u>December 31, 2011</u>

#### Interfund Receivables and Payables - consist of the following:

	Due To	ue From
Capital Fund Landfill	\$ 263,442	\$ 263,442
Total	\$ 263,442	\$ 263,442

#### Interfund Operating Transfers- consist of the following:

	Transfer In		Т	ransfer out
General Fund	\$	4,867,660		
Special Revenue Funds				
Conservation Trust			\$	201,367
Law Enforcement Authority Fund				779,973
Emergency Telephone Fund				22,441
Unallocated Reserve Fund				3,000,000
Road and Bridge Fund		22,441		35,910
Capital Projects Funds				
Capital Fund				492,700
Jail Fund				357,710
	\$	4,890,101	\$	4,890,101

<u>Fund Balance Restrictions and Assignments</u> – Restricted indicates that a portion of the fund balance can only be spent for specific purposes because of state of federal laws, or externally imposed conditions by grantors or creditors. Assigned indicates amounts that are designated for a specific purpose by the Board of County Commissioners but are not spendable until appropriated. The County uses the following restrictions and assignments:

#### NOTES TO THE FINANCIAL STATEMENTS

#### <u>December 31, 2011</u>

Reserve for inventory- indicates that the portion of fund balance represented by inventories is not available for appropriation and expenditure at the balance sheet date. Fund balance reserved for inventory consists of \$50,000 in the Road and Bridge Fund.

Reserve for emergencies- indicates that a portion of the fund balance has been segregated for expenditures for declared emergencies only. Fund balance reserved for emergencies consists of \$722,119 in the Emergency Reserve Fund.

Reserve for cancer treatments-indicates that the fund balance within the Ormiston Fund is restricted for the payment of cancer treatments costs of qualified county residents.

Assigned for future expenditures- indicates anticipated fund balance available for appropriation in the next budget year. Fund balanceS designated for future expenditures consist of the following:

General Fund	\$ 9,520,563
Special Revenue Funds	
Road and Bridge Fund	4,006,064
Social Services Fund	1,386,821
Contingent Fund	607,789
Emergency Telephone Service Fund	555,521
Sheriff's Forfeiture Fund	322
Conservation Trust Fund	147,734
Law Enforcement Authority Fund	730,094
Revolving Loan Fund	142,618
Lodger's Tax Fund	101,267
Capital Projects Funds	
Capital Fund	2,293,312
Jail Fund	1,118,065
Total	\$ 20,610,170

<u>Public Trustee</u> – The County Treasurer holds the office of the County Public Trustee. Public Trustees are named as trustees for Deeds of Trust and perform all the functions and exercise all the powers conferred upon them by the Deeds of Trust. These functions include

#### NOTES TO THE FINANCIAL STATEMENTS

#### <u>December 31, 2011</u>

releasing Deeds of Trust when indebtedness is paid in full, making sales whenever default occurs, issuing Certificates of Purchase and Certificates of Redemption of Trustee's Deeds. Fees for such services are used to cover related expenses and pay the Trustee an annual salary.

The accounts of the County Public Trustee consist of the following as of and for the year ended December 31, 2011:

Cash at January 1, 2011 Revenues	\$ 55,700
Interest and fees	39,022
Expenditures	(43,549)
Cash at December 31, 2011	\$ 51,173

<u>Commitments and Contingent Liabilities</u> – There appear to be no commitments or contingencies that would pose a threat of significant liability to the County.

<u>Tax Spending, Revenue and Debt Limitations</u>- Colorado voters passed an amendment to the State Constitution, Article X, Section 20, which has several limitations, including revenue raising, spending abilities, and other specific requirements of state and local governments.

"Enterprises," defined as government owned businesses authorized to issue revenue bonds and receiving less than 10 percent of their annual revenue in grants from all state and local governments combined, are excluded from the provisions of the Amendment.

Fiscal year spending and revenue limits are determined based on the prior year's spending adjusted for inflation and local growth. Revenue in excess of the fiscal year spending limit must be refunded unless the voters approve retention of such revenue.

Fiscal year spending is generally defined as expenditures plus reserve increases with certain exceptions. Those exceptions include spending from certain revenue and financial sources such as federal funds, gifts, property sales, fund transfers, damage awards, and fund reserves.

The Amendment requires local governments to establish Emergency Reserves. These reserves must be at least 3% of fiscal year spending. Local governments are not allowed to use the emergency reserves to compensate for economic conditions, revenue shortfalls, or salary or benefit increases.

#### NOTES TO THE FINANCIAL STATEMENTS

#### December 31, 2011

The Amendment is complex and subject to judicial interpretation. The County believes it is in compliance with the requirements of the Amendment.

**Risk Management** – County Workers Compensation Pool – The County is exposed to various risks of loss related to injuries of employees while on the job. The County joined the County Workers' Compensation Pool (CWCP), a public entity risk pool currently operating as a common risk management and insurance program for member counties. The County pays an annual contribution to CWCP for its workers' compensation insurance coverage. The intergovernmental formation agreement of CWCP provides that the pool will be financially self-sustaining through member contributions and additional assessments, if necessary, and the pool will purchase excess insurance through commercial companies for members' claims in excess of a specified self-insured retention, which is determined each policy year.

Colorado Counties Casualty and Property Pool – The County is exposed to various risks of loss related to property and casualty losses. The County joined the Colorado Counties Casualty and Property Pool (CAPP), a public entity risk pool currently operating as a common risk management and insurance program for member counties. The County pays an annual contribution to CAPP for its property and casualty insurance coverage. The intergovernmental formation agreement of CAPP provides that the pool will be financially self-sustaining through member contributions and additional assessments, if necessary, and the pool will purchase excess insurance through commercial companies for members' claims in excess of a specified self-insured retention, which is determined each policy year.

Colorado Immunity Act – Under Colorado statutes, the County has immunity from liability in excess of \$150,000 per individual and \$600,000 per occurrence.

**Highway Report** – The supplemental Highway Finance Report on the form provided by the Colorado Department of Highways is included in the audited financial statements. The following is a reconciliation between the highway report and the audited financial statements:

	<u>Report</u>	<u>Difference</u>	<u>Statements</u>
Receipts including transfers in	\$5,035,668		\$5,035,668
Expenditures including transfers out	\$4,877,966		\$4,877,966

**Municipal Solid Waste Landfill**- The County assumed operation of the landfill in 1991 from the Cortez Sanitation District. The old inactive landfill areas have monitoring wells in place and closure and post-closure costs are not estimated to exceed normal operating costs.

Currently, the landfill is operating on a cell basis. An average "life to closure" has been estimated at 30 to 40 years for the cells. It is estimated that at December 31, 2011 26.35% of the capacity had been used. Engineer estimates have been obtained for anticipated closure

#### NOTES TO THE FINANCIAL STATEMENTS

#### <u>December 31, 2011</u>

and post-closure costs. The County is required to perform certain maintenance and monitoring functions for thirty years after closure. The expense and liability associated with these requirements are reflected in the financial statements of the Landfill Fund.

losure Costs
268,968
130,600
86,870
486,438
1

It is anticipated that the remaining amount will be recognized in the future as the landfill reaches capacity. These figures are estimates. The County has provided the "Financial Assurance for Compliance" required by the Colorado Department of Public Health and Environment.

Required Supplementary Information

#### December 31, 2011

Required supplementary information includes financial information and disclosures that are required by the GASB but are not considered a part of the basic financial statements.

Such information includes:

Budgetary Comparison Schedules General Fund Road and Bridge Fund Social Services Fund Unallocated Reserve Fund

# Schedule of Revenues, Expenditures and Changes in Fund Balances- Budget and Actual General Fund

#### For the Year Ended December 31, 2011

	Budgeted /	Amounts		Variance Favorable
	Original	Final	Actual	(Unfavorable)
Revenues				
Taxes				
General property taxes	\$ 5,620,226 \$	5,620,226	\$ 5,623,747	\$ 3,521
Specific ownership taxes	500,000	500,000	530,979	30,979
Severance taxes	194,241	194,241	278,419	84,178
Tobacco products taxes	7,000	7,000	7,446	446
Total taxes	6,321,467	6,321,467	6,440,591	119,124
Licenses and permits				
Food service licenses	33,000	33,000	31,872	(1,128)
Total licenses and permits	33,000	33,000	31,872	(1,128)
Intergovernmental revenues				
Payment in lieu of taxes	156,500	156,500	162,291	5,791
Forest service	20,000	20,000	42,968	22,968
Mineral leasing	516,344	516,344	600,000	83,656
Grants	,		220,000	00,000
Community service block grant	29,650	29,650	58,744	29,094
WIC	580,626	580,626	526,131	(54,495)
Donated commodities	, , , , , ,	,	40,084	40,084
Bioterrorism	58,123	58,123	40,498	(17,625)
State grants	,	,	43,018	43,018
Sherrif grants	324,000	324,000	454,476	130,476
Health department grants	555,952	555,952	522,086	(33,866)
Immunization grants	24,970	24,970	64,081	39,111
Senior nutrition grants	38,238	38,238	45,558	7,320
HCP	15,156	15,156	18,995	3,839
TB control	2,200	2,200	2,235	35
Environmental health contract	16,558	16,558	16,558	-
HCBS	18,000	18,000	28,561	10,561
Single entry point	343,653	343,653	357,461	13,808
Energy impact grant		-	106,919	106,919
Area agency on aging	99,214	99,214	86,851	(12,363)
Transportation grant	57,178	57,178	54,139	(3,039)
Total intergovernmental revenues	2,856,362	2,856,362	3,271,654	415,292
Charges for services				
General government	98,749	98,749	70,806	(27,943)
Health	206,720	206,720	203,394	(3,326)

(continued)

# Schedule of Revenues, Expenditures and Changes in Fund Balances- Budget and Actual General Fund

#### For the Year Ended December 31, 2011

	5 4.4					-	ariance
		a Ar			Actual		ivorable avorable)
		\$					(20,674)
Ψ		*		•		•	(275)
	80,000		80,000		79,623		(377)
	571,335		571,335		518,740		(52,595)
	16,742		16,742		18,493		1,751
	16,742		16,742		18,493		1,751
_	70,000		70,000		137,894		67,894
	200,000		200,000		•		154,930
			400		•		172,521
	100		100		(8,225) 94,649		(8,325) 94,649
_	200,100		200,100		613,875		413,775
	630,000		•		•		87,620
			•				29,788
	•		,				825
	45,076		45,0/6		37,137		(7,939
	1,370,076		1,370,076		1,480,370		110,294
	1,439,082		11,439,082		12,473,405		1,034,323
	\$	Original \$ 132,720	Original \$ 132,720 \$ 53,146 80,000  571,335  16,742  16,742  70,000  200,000  100  200,100  630,000 485,000 210,000 45,076  1,370,076	\$ 132,720 \$ 132,720	Original         Final           \$ 132,720         \$ 132,720         \$ 53,146           \$ 80,000         \$ 80,000           571,335         571,335           16,742         16,742           70,000         70,000           200,000         200,000           100         100           200,100         200,100           630,000         485,000           210,000         210,000           45,076         45,076           1,370,076         1,370,076	Original         Final         Actual           \$ 132,720         \$ 132,720         \$ 112,046           53,146         53,146         52,871           80,000         80,000         79,623           571,335         571,335         518,740           16,742         16,742         18,493           70,000         70,000         137,894           200,000         200,000         354,930           172,521         100         100         (8,225)           94,649           200,100         200,100         613,875           630,000         630,000         717,620           485,000         485,000         514,788           210,000         210,000         210,825           45,076         45,076         37,137           1,370,076         1,370,076         1,480,370	Budgeted Amounts         Fractual         Actual         Fractual           0riginal         Final         Actual         (Unit of the content

(continued)

# Schedule of Revenues, Expenditures and Changes in Fund Balances- Budget and Actual General Fund

#### For the Year Ended December 31, 2011

	Bud	aeted A	Amounts		Variance Favorable
	Origina		Final	- Actual	(Unfavorable)
Expenditures					
General government					
Board of county commissioners	\$ 255,4	452 \$	255,452	\$ 228,011	\$ 27,441
Planning department	120,		120,726	117,319	3,407
Clerk	595,6		599,646	574,592	25,054
Treasurer	257,8		266,665	257,029	9,636
Public trustee	17,		17,507	15,263	2,244
Assessor	555,2		555,219	525,178	30,041
Attorney	136,8		136,842	132,988	3,854
Grounds and buildings	518,0		624,923	628,217	(3,294)
Administrative assistant	349,8		349,860	282,268	67,592
Elections	52,0	000	52,000	33,715	18,285
Extention service	75,9		85,137	83,821	1,316
Veteran's office	16,7		16,760	16,580	180
Purchasing	100,0	000	100,000	67,236	32,764
Computer services and mapping	360,3	336	401,934	349,428	52,506
Emergency management	68,5	508	68,508	68,133	375
Miscellaneous	798,2	229	1,066,636	659,402	407,234
Total general government	4,278,8	889	4,717,815	4,039,180	678,635
Public safety					
Sheriff administration	2,781,5	71	3,215,828	3,080,469	135,359
Coroner	69,4		74,398	75,576	(1,178)
District attorney	675,7		683,225	670,705	12,520
Police stations and buildings	2,094,4		2,313,246	2,262,035	51,211
Total public safety	5,621,2	233	6,286,697	6,088,785	197,912
Health and welfare					
Public health administration	2,001,7	20	2,001,720	1,914,920	86,800
Senior citizens	453,0		520,101	390,657	129,444
Animal and pest control	70,5		70,500	70,180	320
Total health and welfare	2,525,2	79	2,592,321	2,375,757	216,564
			· · · · · · · · · · · · · · · · · · ·		

(continued)

# Schedule of Revenues, Expenditures and Changes in Fund Balances- Budget and Actual General Fund

		Budgete	d Ar	nounts			Variance Favorable
		Original		Final	 Actual	<u>(U</u>	nfavorable)
Expenditures (continued)							
Culture and recreation							
County fair	\$	41,600	\$	41,600	\$ 28,259	\$	13,341
Fairgrounds		224,418		784,705	657,160		127,545
Total culture and recreation		266,018		826,305	 685,419		140,886
Total expenditures		12,691,419		14,423,138	 13,149,057		1,274,081
Excess (deficit) of revenues over (under) expenditures		(1,252,337)		(2,984,056)	 (675,652)		2,308,404
Other financing sources (uses)							
Operating transfers in		1,051,300		1,051,300	1,867,660		816,360
Residual equity transfer in					3,000,000		(3,000,000)
Total other financing sources (uses)		1,051,300		1,051,300	 4,867,660		(2,183,640)
Excess (deficit) of revenues and other financing sour over (under) expenditures and other financing	ces						
uses		(201,037)		(1,932,756)	4,192,008		124,764
Fund balance, beginning		3,358,794		5,328,555	5,328,555		•
Fund balance, ending	\$	3,157,757	\$	3,395,799	\$ 9,520,563	\$	6,124,764

# Schedule of Revenues, Expenditures and Changes in Fund Balance- Budget and Actual Road and Bridge Fund

	Budgeted A	mounts		Variance Favorable
	Original	Final	Actual	(Unfavorable)
Revenues				
Taxes				
General property taxes	\$ 1,422,181 \$	1,422,181	\$ 1,423,042	
Specific ownership taxes	120,000	120,000	134,488	14,488
Delinquent taxes and interest	100		(3,016)	(3,016)
Total taxes	1,542,281	1,542,181	1,554,514	12,333
Intergovernmental revenues				
Federal shared revenues				
Forest Service	71,128	71,128	60,871	(10,257)
ARRA grant	,,=5	11,120	89,605	89,605
Mineral leasing	516,344	516,344	600,000	83,656
State shared revenues	0.10,0.14	010,044	000,000	05,050
Highway user's tax	1,900,000	1,900,000	2,410,296	510,296
Additional motor vehicle registration fee	85,000	85,000	90,642	5,642
	00,000	55,555	50,042	3,042
Total intergovernmental revenues	2,572,472	2,572,472	3,251,414	678,942
Miscellaneous revenues				
Permits			12,406	12,406
Impact fees			87,299	87,299
Dust abatement			34,615	34,615
Other	82,000	82,000	72,979	(9,021)
	. ,	,	,	(0,02.)
Total miscellaneous revenues	82,000	82,000	207,299	125,299
Total revenues	4,196,753	4,196,653	5,013,227	816,574
Expenditures				
Current operating				
Public Works				
Administration	113,948	113,948	113,794	154
Maintenance of condition	3,795,593	4,232,127	3,917,427	314,700
Snow and ice removal	147,026	161,481	152,387	9,094
System preservation	487,003	534,881	504,758	30,123
Payments to cities	152,291	152,291	153,690	(1,399)
Total public works	4,695,861	5,194,728	4.040.050	
	4,093,001	5,194,726	4,842,056	352,672
Total expenditures	4,695,861	5,194,728	4,842,056	352,672
Excess (deficit) of revenues				
over (under) expenditures	(499,108)	(998,075)	171,171	1,169,246
	(400,100)	(555,515)	.,,,,,	1,103,240
Other financing sources (uses)				
Transfers in	22,501	22,501	22,441	(60)
Transfers out	22,501	(35,910)	(35,910)	(00)
Excess (deficit) of other financing sources over (under)				
expenditures and other financing uses	(476,607)	(1,011,484)	157,702	1,169,186
Fund balance, beginning	2,357,217	3,898,362	3,898,362	_
•				
Fund balance, ending	\$ 1,880,610 \$	2,886,878	\$ 4,056,064	\$ 1,169,186

#### Schedule of Revenue, Expenditures and Changes in Fund Balance - Budget and Actual Social Services Fund For the year Ended December 31, 2011

Revenues Taxes General Property Taxes Specific Ownership Taxes Total taxes Intergovernmental revenues Programs settled by CFMS	Original \$ 706,742	Amounts Final	Actual	Favorable (Unfavorable)
Taxes General Property Taxes Specific Ownership Taxes Total taxes Intergovernmental revenues	\$ 706,742		Actual	(Untavorable)
Taxes General Property Taxes Specific Ownership Taxes Total taxes Intergovernmental revenues	,			
Specific Ownership Taxes  Total taxes  Intergovernmental revenues	,			
Total taxes		\$ 706,742	\$ 706,104	\$ (638
Intergovernmental revenues	58,598	58,598	65,871	7,273
	765,340	765,340	771,975	6,635
			,	
Colorado Works	810,539	810,539	843,478	22.020
Child Care	291,343	291,343	189,433	32,939 (101,910)
Child Welfare	1,495,539	1,495,539	1,328,698	(166,841
Administration	553,228	553,228	426,183	(127,045
Core Services	369,965	369,965	355,858	(14,107
Child Support	184,722	184,722	142,059	(42,663
LEAP	894,073	894,073	692,650	(201,423
Aid to Needy Disabled Home Care Allowance	120,000	120,000	71,838	(48,162
Old Age Pension	40,486	40,486	30,156	(10,330
Food Assistance Fraud	270,000 26,067	270,000 26,067	280,004	10,004
Food Assistance	7,553,349	7,521,049	29,308 5,165,904	3,24° (2,355,145
Food Assistance Job Search	1,555,548	7,521,046	2,546	2,546
Tanf Collections EBT	(2,991)	(2,991)	(2,517)	474
State and Federal Incentives	18,426	18,426	23,103	4.67
Audit Adjustments	•	,	(90,341)	(90,34
TANF Collections IVD Retained	(32,304)	(32,304)	(51,533)	(19,22)
Medicaid Collections	(699)	(699)	(911)	(21:
Total Programs settled by CFMS	12,591,743	12,559,443	9,435,916	(3,123,527
•		12,000,110	0,100,010	(0,120,02)
Other Madingld Transport	27.450	20.450	50.740	440 = 4
Medicald Transport Coloado Works Bonus	37,159	69,459	56,748	(12,711
IV-E Incentives	240,521	240 624	27,429	27,429
Integrated Care Management	240,321	240,521	88,204 71,287	(152,31) 71,28)
Other	40,000	40,000	3,722	(36,278
Total Other				
Total Other	317,680	349,980	247,390	(102,590
Total Intergovernmental revenues	12,909,423	12,909,423	9,683,306	(3,226,117
Total Revenues	13,674,763	13,674,763	10,455,281	(3,219,482
		1919: 11:00		(0,210,102
Expenditures  Health and Welfare				
Programs settled by CFMS				
Colorado Works	810,539	810,539	1,039,345	(228,806
Child Care	351,754	351,754	226,675	125,079
Child Welfare	1,813,552	1,813,552	1,637,282	176,270
Administration	691,535	691,535	527,659	163,876
Core Services	396,355	396,355	378,730	17,625
Child Support	279,882	279,882	246,627	33,255
LEAP	894,073	894,073	692,650	201,423
Aid to Needy Disabled	150,000	150,000	89,797	60,203
Home Care Allowance	42,617	42,617	31,743	10,874
Old Age Pension	270,000	270,000	280,004	(10,00
Food Assistance Fraud Food Assistance	62,574	62,574	37,943	24,63
Food Assistance Job Search	7,553,349	7,521,049	5,165,904	2,355,148
Tenf Collections EBT	(2 897)	(2.007)	4,391	(4,39
Audit Adjustments	(3,887)	(3,887)	(3,146) (90,341)	74°) 90,34°
Tanf Collections IVD Retained	(41,724)	(41,724)	(64,417)	22,693
Medicaid Collections	(699)	(699)	(911)	212
Total Programs settled by CFMS	13,269,920	13,237,620	10,199,935	3,037,685
•		10,201,020	10,100,000	0,007,000
Other Medicaid Transport	07 484	60 450	FT 00-	
Medicaid Transport IV-E Money	37,159 240,521	69,459 240,521	57,068 88,204	12,391 152,317
Integrated Care Management	240,321	240,521	71,287	(71,287
Other	122,692	122,692	95,260	27,432
T-1-100				
Total Other	400,372	432,672	311,819	120,853
otal expenditures	13,670,292	13,670,292	10,511,754	3,158,538
xcess revenues over (under) expenditures	4,471	4,471	(56,473)	(60,944
excess (deficit) of other financing sources over (under) expenditures and other financing uses	4,471	4,471	(56,473)	(60,944
und balance, beginning	1,444,670	1,444,670	1,443,294	(1,376

Schedule of Revenues, Expenditures, and Changes in Fund Balance-Budget and Actual Unallocated Reserve Fund

	Budgeted	Am	ounts			Variance Favorable
	 Original		Final	•	Actual	(Unfavorable)
Other financing sources (uses)	 			_		
Residual equity transfer out				\$	(3,000,000)	\$ (3,000,000)
Total other financing sources (uses)	 <u> </u>		_		(3,000,000)	(3,000,000)
Excess (deficit) of revenues and other financing sources over (under) expenditures and						
other financing uses	•				(3,000,000)	(3,000,000)
Fund Balances beginning of the year	\$ 3,000,000	\$	3,000,000	\$	3,000,000	-
Fund Balances end of the year	\$ 3,000,000	\$	3,000,000	\$	-	\$ (3,000,000)

Other Supplementary Information

#### December 31, 2011

Other supplementary information includes financial statements and schedules not required by the GASB, or a part of the basic financial statements, but are presented for purposes of additional analysis.

These statements and schedules include:

Combining Statements- Nonmajor governmental funds

Budgetary Comparison Schedules- Nonmajor governmental funds

**Budgetary Comparison Schedule-Capital Fund** 

Budgetary Comparison Schedule-Jail Fund

Budgetary Comparison Schedule-Enterprise Fund

Nonmajor Governmental Funds

#### December 31, 2011

#### Special Revenue Funds

Special revenue funds are used to account for taxes and other designated revenues of the County which are used for a specified purpose as required by law or administrative action.

#### **Conservation Trust Fund**

This fund accounts for the County's share of lottery proceeds from the state to pay for local conservation efforts.

#### Clara Ormiston Fund

This fund accounts for money received from the Clara Ormiston Trust to help residents of the county with health care costs for the treatment of cancer.

#### **Emergency Telephone Service Fund**

This fund accounts for an emergency telephone service system in Montezuma County.

#### Sheriff's Department Forfeiture Fund

This fund was established pursuant to Section 16-13-506 C.R.S. to account for proceeds from property ordered by the court to be forfeited and used for nonoperating purposes.

#### **Revolving Loan Fund**

The Housing and Community Development Act of 1974 has established a Community Development Block Grant program to support economic development projects that create or retain jobs and which contribute to sound overall community development at the local level. The Revolving Loan Fund accounts for the revenue and expenditures relative to these federal monies.

#### Lodgers' Tax Fund

This fund accounts for the lodgers' tax revenue collected by merchants to be used for the promotion of Montezuma County.

#### **Emergency Reserve Fund**

This fund accounts for a portion of the County fund balance that was set aside to meet the emergency reserve required by TABOR. This fund had no activity during the current year.

#### **Contingent Fund**

This fund is required by state law. This fund accounts for expenditures not reasonably foreseen at the time the budget is adopted. This fund had no activity during the year.

#### **Law Enforcement Authority**

This fund was created in 2008 to account for the voter approved levy of property taxes to provide increased funding for public safety operations of the County.

MONTEZUMA COUNTY Combining Balance Sheet Non Major Governmental Funds

December 31, 2011

Special Revenue Funds

	Š	Conservation		Clara	Emer	Emergency	Sheriffs	ž	Revolving	Lodgers	Emergency	Сý		Law	>	
		Trust Fund	_	Ormiston Fund	Telep T	Telephone Fund	Forfeiture Fund		Loan Fund	Tax Fund	Reserve Fund		Contingent Fund	Enforcement Authority Fund	ment Fund	Total
<b>Assets</b> Cash	€	147,734 \$	49	25,022	10 69	555,521 \$		322 \$	142,618 \$		\$ 722,119	119 \$	607,789	\$	30,094	730,094 \$ 3,032,486
Total Assets	<del>co</del>	147,734	↔	25,022	es S	555,521 \$	322	G	142,618 \$	101,267	\$ 722,119	119 \$	607,789	2 \$	730,094	\$ 3,032,486
Liabilities Accounts payable Due to other funds																<b>1 1</b>
Total Liabilities									1							'
County Equity Fund Balance Restricted Reserved for cancer treatments Reserved for emergencies (TABOR)			€9	25,022							\$ 722,119	119				\$ 25,022
Unrestrated Assigned for future year's expenditures	₩	147,734			iii <del>v</del>	555,521 \$		322 \$	142,618 \$	101,267		6 <del>9</del>	607,789	£	730,094	2,285,345
Total County Equity		147,734		25,022	56	555,521	322		142,618	101,267	722,119	119	607,789	7	730,094	3,032,486
Total Liabilities and County Equity	€	147,734 \$	es	25,022 \$	- 1	555,521 \$		322 \$	142,618 \$	101,267 \$		722,119 \$	607,789 \$		30,094	730,094 \$ 3,032,486

MONTEZUMA COUNTY
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances
Non Major Governmental Funds

# For the Year Ended December 31, 2011

Special Revenue Funds

	8	Conservation Trust Fund	Ormiston Fund	Emergency Telephone Fund	Sheriff's Forfeiture Fund	Revolving Loan Fund	Lodgers Tax Fund	Emergency Reserve Fund	Confingent Fund	Law Enforcement Authority Fund		Total
Revenues Taxes Intergovernmental Charges for services Earnings on investments	•	129,612	4,450			\$ 1,746	103,142			\$ 675,011	<b>6</b>	778,153 129,612 178,966 6,455
Total Revenues		129,871	4,450	178,966		1,746	103,142	<b>1</b>		675,01		1,093,186
Expenditures General government Public safety				141,475			109,000					109,000 141,475
Total expenditures				141,475	1		109,000					250,475
Excess revenues over (under) expenditures	1	129,871	4,450	37,491	ı	1,746	(5,858)	-	,	675,011	-	842,711
Other financing sources (uses) Operating transfers (out)		(201,367)		(22,441)						(579,973)		(1,003,781)
Total other financing sources (uses)		(201,367)		(22,441)				-		(579,973)		(1,003,781)
Excess (deficit) of revenues and other financing sources over (under) expenditures and other financing uses		(71,496)	4,450	15,050	1	1,746	(5,858)	t	•	(104,962)		(161,070)
Fund Balances beginning of the year		219,230	20,572	540,471	322	140,872	107,125	\$ 722,119 \$	607,789	835,056		3,193,556
Fund Balances end of the year	69	147,734 \$	25,022 \$	555,521	\$ 322	\$ 142,618 \$	101,267 \$	722,119 \$	607,789	\$ 730,094	63	3,032,486

Schedule of Revenues, Expenditures, and Changes in Fund Balance-Budget and Actual Conservation Trust Fund

		Budgeted	Amo	ounts				riance ⁄orable
	1	Original		Final		Actual	(Unfa	vorable)
Revenues								
Intergovernmental								
Lottery funds	\$	130,000	\$	130,000	\$	129,612	\$	(388)
Total intergovernmental revenues		130,000		130,000		129,612		(388)
Miscellaneous								
Earnings on investments				-		259		259
Total miscellaneous revenues		-				259		259
Total Revenues		130,000		130,000	···	129,871		(129)
Other financing sources (uses)								
Operating transfers out		(60,000)		(201,367)		(201,367)		-
Total other financing sources (uses)		(60,000)		(201,367)		(201,367)		-
Excess (deficit) of revenues and other financing sources over (under) expenditures and								
other financing uses		70,000		(71,367)		(71,496)		(129)
Fund Balances beginning of the year		245,015		219,230		219,230		-
Fund Balances end of the year	\$	315,015	\$	147,863	\$	147,734	\$	(129)

Schedule of Revenues, Expenditures, and Changes in Fund Balance-Budget and Actual Ormiston Fund

		Budgeted	Amo	unts			-	ariance vorable
		riginal		Final	•	Actual	(Unf	avorable)
Revenues								
Earnings on investments					\$	4,450	\$	4,450
Total Revenues		-		=		4,450		4,450
Other financing sources (uses) Operating transfers out								-
Total other financing sources (uses)				-		-		
Excess (deficit) of revenues and other financing sources over (under) expenditures and								
other financing uses	-	-		-		4,450		4,450
Fund Balances beginning of the year	\$	17,242	\$	20,572		20,572		-
Fund Balances end of the year	\$	17,242	\$	20,572	\$	25,022	\$	4,450

Schedule of Revenues, Expenditures, and Changes in Fund Balance-Budget and Actual Emergency Telephone Fund

	 Budgeted Original	Amc	ounts Final	 Actual	Fa	ariance avorable favorable)
Revenues Charges for services	\$ 180,000	\$	180,000	\$ 178,966	\$	(1,034)
Total Revenues	 180,000		180,000	 178,966		(1,034)
Expenditures Public safety	250,000		250,000	141,475		108,525
Total Expenditures	 250,000		250,000	141,475		108,525
Excess revenues over (under) expenditures	 (70,000)		(70,000)	 37,491		107,491
Other financing sources (uses) Operating transfers out			(22,441)	(22,441)		-
Total other financing sources (uses)	 		(22,441)	 (22,441)	*** **	
Excess (deficit) of revenues and other financing sources over (under) expenditures and						
other financing uses	 (70,000)		(92,441)	15,050		107,491
Fund Balances beginning of the year	450,007		540,471	540,471		-
Fund Balances end of the year	\$ 380,007	\$	448,030	\$ 555,521	\$	107,491

Schedule of Revenues, Expenditures, and Changes in Fund Balance-Budget and Actual Sheriff's Forfeiture Fund

	 Budgeted riginal		nts inal	Actual	Fa	riance vorable avorable)
Revenues Earnings on investments					\$	-
Total Revenues	 -		Me		- -	•
Expenditures Public safety						-
Total expenditures	_	·	· _		-	-
Excess revenues over (under) expenditures	 _		-		•	
Fund Balances beginning of the year	\$ 320	\$	322	\$ 322	<u>!</u>	-
Fund Balances end of the year	\$ 320	\$	322	\$ 322	2 \$	

Schedule of Revenues, Expenditures, and Changes in Fund Balance-Budget and Actual Revolving Loan Fund

		Budgeted	Amo	unts			riance /orable
	(	Original		Final	 Actual	(Unfa	avorable)
Revenues							
Earnings on investments					\$ 1,746	\$	1,746
Total Revenues		_		-	 1,746		1,746
Expenditures					 		-
Excess revenues over (under) expenditures		-		-	1,746		1,746
Fund Balances beginning of the year	\$	140,705	\$	140,872	140,872		-
Fund Balances end of the year	\$	140,705	\$	140,872	\$ 142,618	\$	1,746

Schedule of Revenues, Expenditures, and Changes in Fund Balance-Budget and Actual Lodgers Tax Fund

	÷	Budgeted	Amo	unts			ariance Ivorable
		Original		Final	 Actual	(Uni	favorable)
Revenues							
Lodgers tax	\$	41,926	\$	41,926	\$ 103,142	\$	61,216
Total Revenues		41,926		41,926	103,142		61,216
Expenditures General government				109,000	109,000		-
Total Expenditures	<del></del>	-		109,000	109,000		
Excess revenues over (under) expenditures		41,926		(67,074)	 (5,858)	_	61,216
Fund Balances beginning of the year		62,665		107,125	107,125		-
Fund Balances end of the year	\$	104,591	\$	40,051	\$ 101,267	\$	61,216

Schedule of Revenues, Expenditures, and Changes in Fund Balance-Budget and Actual Emergency Reserve Fund

		Budgeted	Amo	unts			Variance Favorable	
		Original	, <u></u>	Final	-	Actual	(Unfavorable)	
Revenues Earnings on investments				······································				
Total Revenues		-		-		<u>-</u>		<u>.</u>
Expenditures General government							-	
Total Expenditures				······································		-	-	-
Excess revenues over (under) expenditures						-	-	
Other financing sources (uses) Operating transfers out								
Total other financing sources (uses)		-		-		-		•
Excess (deficit) of revenues and other financing sources over (under) expenditures and								_
other financing uses	<u></u>			-		-	-	-
Fund Balances beginning of the year	\$	722,119	\$	722,119	\$	722,119	-	
Fund Balances end of the year	\$	722,119	\$	722,119	\$	722,119	\$ -	-

Schedule of Revenues, Expenditures, and Changes in Fund Balance-Budget and Actual Contingent Fund

Revenues Earnings on investments	 Budgeted Original	Amo	unts Final	- A	ctual	Varia Favor (Unfavo	able
Total Revenues	 		-			<del></del>	_
Expenditures General government							_
Total Expenditures			-				
Excess revenues over (under) expenditures	-		-		-		-
Other financing sources (uses) Operating transfers out							_
Total other financing sources (uses)	 -		-		<del>-</del>		
Excess (deficit) of revenues and other financing sources over (under) expenditures and							
other financing uses			_		-		-
Fund Balances beginning of the year	\$ 607,789	\$	607,789	\$	607,789		-
Fund Balances end of the year	\$ 607,789	\$	607,789	\$	607,789	\$	

Schedule of Revenues, Expenditures, and Changes in Fund Balance-Budget and Actual Law Enforcement Authority Fund

	 Budgeted	Amoı			Fa	ariance vorable
_	 Original		Final	 Actual	(Uni	avorable)
Revenues						
Taxes						
Property taxes	\$ 619,465	\$	619,465	\$ 618,374	\$	(1,091)
Specific ownership taxes	48,000			58,823		58,823
Delinquent tax and interest	,			(2,186)		(2,186)
Total taxes	 667,465		619,465	 675,011		55,546
Total Revenues	 667,465	<u>-</u>	619,465	 675,011		55,546
Other financing sources (uses)						
Operating transfers out	(634,570)		(779,974)	(779,973)		1
Total other financing sources (uses)	 (634,570)		(779,974)	(779,973)		1
Excess (deficit) of revenues and other financing sources over (under) expenditures and						
other financing uses	 32,895		(160,509)	 (104,962)		55,547
Fund Balances beginning of the year	796,062		835,056	835,056		-
Fund Balances end of the year	\$ 828,957	\$	674,547	\$ 730,094	\$	55,547

# Schedule of Revenues, Expenditures and Changes in Fund Balance- Budget and Actual Capital Fund

	Budgeted Original	I Amounts Final	Actual	Variance Favorable (Unfavorable)
Revenues				
Intergovernmental revenues Mineral leasing			\$ 1,086,221	\$ 1,086,221
Total intergovernmental revenues	_	-	1,086,221	1,086,221
Miscellaneous revenues Asset sales		-	15,000	15,000
Total miscellaneous revenues			15,000	15,000
Total Revenues		-	1,101,221	1,101,221
Expenditures General government		\$ 419,737	419,737	-
Total expenditures		419,737	419,737	
Excess (deficit) of revenues over (under) expenditures	-	(419,737)	681,484	1,101,221
Other financing sources (uses) Transfers (out)		(492,700)	(492,700)	-
Excess (deficit) of other financing sources over (under) expenditures and other financing uses		(912,437)	188,784	1,101,221
Fund balance, beginning	\$ 2,091,051	2,104,528	2,104,528	-
Fund balance, ending	\$ 2,091,051	\$ 1,192,091	\$ 2,293,312	\$ 1,101,221

# Schedule of Revenues, Expenditures and Changes in Fund Balance- Budget and Actual Jail Fund

	Budgeted	d Amounts		Variance Favorable
	Original	Final	Actual	(Unfavorable)
Revenues				
Taxes				-
Sales tax			\$ 4,763	\$ 4,763
Total taxes	-	-	4,763	4,763
Miscellaneous revenues				
Earnings on investments			1,342	1,342
Total miscellaneous revenues			1,342	1,342
Total Revenues			6,105	6,105
Expenditures				
Public safety				
Debt Service				
Principal	\$ 720,000	\$ 720,000	720,000	_
Interest	32,400	32,400	32,400	_
Other	500	500	150	350
Total expenditures	752,900	752,900	752,550	350
Excess (deficit) of revenues				
over (under) expenditures	(752,900)	(752,900)	(746,445)	6, <b>4</b> 55
Other financing sources (uses)				
Transfers (out)	(357,710)	(357,710)	(357,710)	-
Excess (deficit) of other financing sources over (under)				
expenditures and other financing uses	(1,110,610)	(1,110,610)	(1,104,155)	6,455
Fund balance, beginning	2,190,669	2,222,220	2,222,220	-
Fund balance, ending	\$ 1,080,059	\$ 1,111,610	\$ 1,118,065	\$ 6,455

Statement of Revenues, Expenditures, and Changes in Net Assets - Budget and Actual
Proprietary Fund
Enterprise Fund
Landfill Fund

		Budgeted	i Amo	ounts	(Non GAAP Basis) Actual		Variance Favorable	
<b>-</b>		Original		Final		Amounts	(Uı	nfavorable)
Operating Revenues  Landfill fees								
Landin lees	\$	971,499	\$	971,499	\$	952,058	\$	(19,441)
Total local sources		<u>9</u> 71,499		971,499		952,058		(19,441)
Operating Expenses								
Landfill operations								
Salaries		304,345		304,345		274 244		20.504
Employee benefits		88,446		88,446		274,814		29,531
Other operating expenses		224,220		224,220		74,699		13,747
Professional fees		89,690		89,690		149,831		74,389
Utilities		47,500		47,500		71,481		18,209
Insurance and bonds		45,795		45,795		44,119		3,381
Repairs and maintenance		64,135		•		35,994		9,801
Capital outlay		73,600		64,135		56,062		8,073
, , , , , , , , , , , , , , , , , , , ,		73,000		73,600		81,685		(8,085)
Total Operating Expenses		937,731		937,731		788,685		149,046
Operating income (loss)		33,768		33,768		163,373		129,605
Non-Operating Revenue (Expense)								· · · · · · · · · · · · · · · · · · ·
Increase in accrued closure costs		(450,000)		4450.000				
Asset sales		(152,936)		(152,936)		(43,456)		109,480
Interfund loan payment		55,000		55,000				(55,000)
morana isan payment		(157,300)		(157,300)		(157,279)		21
Total Non-Operating Revenue		(255,236)		(255,236)		(200,735)		54,501
Change in net assets non GAAP basis		(504.400)		(00.1.10.1)				
- The second field GAAL basis		(221,468)		(221,468)		(37,362)		184,106
Add capital outlay						81,685		04.005
Add loan payment						157,279		81,685
Less depreciation expense								157,279
,				*		(152,577)		(152,577)
Change in net assets	<del>-</del>	(221,468)		(221,468)		49,025		270,493
Net assets beginning of the year		1,063,480		1,202,440		1,202,440		-
Net assets end of the year	\$	842,012	\$	980,972	\$	1,251,465	\$	270,493
				777,0.2		1,201,700	*	210,400

#### **INFORMATION REQUIRED BY OVERSIGHT AUTHORITIES**

## Majors and Haley, P.C. Certified Public Accountants

P.O. Box 1478 Cortez, CO 81321 (970) 565-9521 Fax: (970) 565-9441

Chris L. Majors, CPA, MT

Lori Hasty Haley, CPA

# REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of County Commissioners Montezuma County, Colorado Cortez, Colorado 81321

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Montezuma County, Colorado as of and for the year ended December 31, 2011 which collectively comprise the Montezuma County, Colorado's basic financial statements and have issued our report thereon dated July 13, 2012. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered Montezuma County, Colorado's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Montezuma County, Colorado's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Montezuma County, Colorado's internal controls over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether Montezuma County, Colorado's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*.

This report is intended solely for the information and use of the Montezuma County Board of County Commissioners, management, Colorado State Auditor, federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Majors and Haley, P.C.

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July 13, 2012

### Majors and Haley, P.C. Certified Public Accountants

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Chris L. Majors, CPA, MT

Lori Hasty Haley, CPA

# REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

To the Board of County Commissioners Montezuma County, Colorado Cortez, Colorado 81321

#### Compliance

We have audited the compliance of Montezuma County, Colorado with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Circular A–133 Compliance Supplement* that could have a direct and material effect on each of Montezuma County, Colorado's major federal programs for the year ended December 31, 2011. Montezuma County, Colorado's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to each of its major federal programs is the responsibility of Montezuma County, Colorado's management. Our responsibility is to express an opinion on Montezuma County, Colorado's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Montezuma County, Colorado's compliance with those requirements and performing such other procedures, as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on Montezuma County, Colorado's compliance with those requirements.

In our opinion, Montezuma County, Colorado complied, in all material respects, with the requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2011.

#### Internal Control Over Compliance

The management of Montezuma County, Colorado is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered Montezuma County, Colorado's internal control over compliance with requirements that could have a direct and material effect on a major federal program to determine the auditing procedures for the purpose of expressing our opinion on compliance, but not for the purpose of expressing an opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Montezuma County, Colorado's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of control deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, detected and corrected, on a timely basis.

Our consideration of internal control over compliance was for limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over compliance that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

This report is intended for the information of the Montezuma County, Colorado Board of County Commissioners, management, Colorado State Auditor, federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Majors and Haley, P.C.

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July 13, 2012

#### SCHEDULE OF FEDERAL FINANCIAL ASSISTANCE For The Year Ended December 31, 2011

Fodoral Creater/	Codoral	
Federal Grantor/	Federal CFDA	Disbursements/
Pass-Through Grantor/ Program Title	Number	Expenditures
	Halliber	Experiariarea
U.S. Department of Agriculture Passed through the Colorado Department		
of Human Services		
Food Distribution	10.569	40,084
Supplemental Nutrition Assistance Program	10.559	5,175,271
SNAP Administration	10.561	151,866
SNAF Administration	10.501	5,367,221
		0,007,221
Passed through the Colorado Department		
of Public Health and Environment		
Special Supplemental Food-WIC	10.557	523,131
Special Supplemental 1 000-1110	10.007	020,101
U.S. Department of Health and Human Services		
Passed through the Colorado Department		
of Public Health and Environment		
Pandemic Flu	93.069	40,196
ARRA Training Grant	93.712	10,941
Maternal and Child Health Services	93,994	15,156
Childhood Immunization Grant	93.268	23,912
Gillanood Illinanization Oracle	00.200	90,205
Passed through the Colorado Department		
of Human Services		
Title XIX Medicaid	93.778	156,152
Single Entry Point	93.778	
Colorado Works	93.558	865,209
IV-B Child Care	93.645	20,447
Title IV-E Foster Care	93.658	223,665
Title XX Block Grant	93.667	134,459
Title IV-D Administration	93.563	123,507
Low Income Home Energy Assistance (LEAP)	93.568	692,650
Child Care Development Fund	93.596	123,720
Child Care Development Fund-Discretion	93.575	12,132
Title IV-E Adoption	93.659	73,286
Other	93.XXX	(377)
		2,424,850
Passed through the Colorado Department of		
Health Care Policy and Finance		
Single Entry Point Grant	93.778	178,730
U.S. Department of Justice		
Passed through the Colorado Department of		
Criminal Justice	40.040	404.075
ARRA Law Enforcement	16.810	<u>191,075</u>
Federal Transit Administration		
Passed through the Colorado Department of		
Transportation	00.500	45 550
ARRA Vehicle Grant	20.509	45,558
Other Federal Assistance		
Other Federal Assistance	40 666	77 400
ARRA Forest Service Weed Control	10.668	77,108
ARRA BLM CANM Habitat Restoration	15.230	12,497
Forest Service	10.666	103,839
		193,444
Tatal		\$ 9,014,214
Total		Ψ 3,017,217

#### NOTES TO THE SCHEDULE OF FEDERAL FINANCIAL ASSISTANCE For the Year Ended December 31, 2011

#### **BASIS OF PRESENTATION**

The accompanying Schedule of Federal Financial Assistance includes the federal grant activity of Montezuma County, Colorado and is presented on the accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of OMB Circular A-133, "Audits of States, Local Governments, and Non-Profit Organizations". Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of the basic financial statements.

#### **FOOD DISTRIBUTION**

Non-monetary assistance is reported in the Schedule at the fair market value of the commodities received and disbursed.

#### **SUBRECIPIENTS**

Montezuma County had no sub-recipients of federal funds for the year ended December 31, 2011.

#### SCHEDULE OF FINDINGS AND QUESTIONED COSTS For the Year Ended December 31, 2011

#### SUMMARY OF AUDIT RESULTS

- 1. The auditors' report expresses an unqualified opinion on the (general purpose) financial statements of Montezuma County, Colorado.
- No instances of noncompliance material to the (general purpose) financial statements of Montezuma County, Colorado were disclosed during the audit.
- 3. The auditors' report on compliance for the major federal award programs for Montezuma County, Colorado expressed an unqualified opinion on all major programs.
- 4. No instances of audit findings relating to major programs were disclosed during the audit.
- 6. The threshold for distinguishing Type A and B programs was \$300,000.
- 7. Montezuma County, Colorado was determined to be a low-risk auditee.

#### FINDINGS RELATED TO THE FINANCIAL STATEMENTS

There were no reportable findings related to the financial statements.

#### FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

There were no reportable findings or questioned costs related to federal awards.

#### SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS For the Year Ended December 31, 2011

There were no findings or questioned costs relative to federal awards in the prior year.

#### SCHEDULE OF CORRECTIVE ACTION PLAN For the Year Ended December 31, 2011

There were no audit findings to be included in the current audit report; therefore, a corrective action plan is not necessary.

#### IV. LOCAL HIGHWAY DEBT STATUS

D. Payments to toll facilities

E. Total disbursements (A.6 + B.3 + C + D)

(Show all entries at par)

	Opening Debt	Amount Issued	Redemptions	Closing Debt
A. Bonds (Total)				0
Bonds (Refunding Portion)				
B. Notes (Total)				0

#### V. LOCAL ROAD AND STREET FUND BALANCE

	<u></u>			
A. Beginning Balance	B. Total Receipts	C. Total Disbursements	D. Ending Balance	E. Reconciliation
3,898,362	5,035,668	4,877,966	4,056,064	0

Notes and Comments:

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4.877.966

T	$\Delta C + I$	HIGHWAY	DINIA NICIO	DEDADT
	AM.AL	THE THE THE	PINAME.D	KETUKI

STATE:
Colorado
YEAR ENDING (mm/yy):
December 2011

#### II. RECEIPTS FOR ROAD AND STREET PURPOSES - DETAIL

ITEM	AMOUNT	ITEM	AMOUNT
A.3. Other local imposts:		A.4. Miscellaneous local receipts:	
<ul> <li>a. Property Taxes and Assessments</li> </ul>	1,419,120	<ul> <li>a. Interest on investments</li> </ul>	906
b. Other local imposts:		b. Traffic Fines & Penalities	
Sales Taxes		c. Parking Garage Fees	
2. Infrastructure & Impact Fees	87,299	d. Parking Meter Fees	
3. Liens		e. Sale of Surplus Property	24,392
4. Licenses		f. Charges for Services	77,016
<ol><li>Specific Ownership &amp;/or Other</li></ol>	134,488	g. Other Misc. Receipts	18,592
6. Total (1. through 5.)	221,787	h. Other	
c. Total (a. + b.)	1,640,907	i. Total (a. through h.)	120,906
	(Carry forward to page 1)		(Carry forward to page 1)

ITEM	AMOUNT	ITEM	AMOUNT
C. Receipts from State Government		D. Receipts from Federal Government	
Highway-user taxes	2,410,296	1. FHWA (from Item I.D.5.)	
State general funds		Other Federal agencies:	
3. Other State funds:		a. Forest Service	150,476
a. State bond proceeds		b. FEMA	
b. Project Match		c. HUD	
c. Motor Vehicle Registrations	90,642	d. Federal Transit Admin	
d. Other (Specify) -		e. U.S. Corps of Engineers	
e. Other (Specify)		f. Other Federal Mineral Leasing	600,000
f. Total (a. through e.)	90,642	g. Total (a. through f.)	750,476
4. Total $(1. + 2. + 3.f)$	2,500,938	3. Total (1. + 2.g)	
			(Carry forward to page 1)

#### III. DISBURSEMENTS FOR ROAD AND STREET PURPOSES - DETAIL

	ON NATIONAL HIGHWAY SYSTEM (a)	OFF NATIONAL HIGHWAY SYSTEM (b)	TOTAL (c)
A.1. Capital outlay:	· · · · · · · · · · · · · · · · · · ·		
a. Right-Of-Way Costs			0
b. Engineering Costs			0
c. Construction;			
(1). New Facilities			0
(2). Capacity Improvements			0
(3). System Preservation		504,758	504,758
(4). System Enhancement & Operation			0
(5). Total Construction $(1) + (2) + (3) + (4)$	0	504,758	504,758
d. Total Capital Outlay (Lines 1.a. + 1.b. + 1.c.5)	0	504,758	504,758
			(Carry forward to page 1)

Notes and Comments:

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